

Message Text

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DRAFTED BY EA:JJHELBLE/SB
APPROVED BY EA - MR. HABIB
EA/RA - MR. MARTENS

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R 171617Z DEC 75
FM SECSTATE WASHDC
TO ALL EAST ASIAN AND PACIFIC DIPLOMATIC POSTS

C O N F I D E N T I A L STATE 296932

STADIS//////////

E.O. 11652: GDS

TAGS: PFOR, XB

SUBJECT: EA COM CONFERENCE

FOR COM FROM HABIB

1. HEREWITH IS AGENDA FOR JANUARY 19-22 EA COM CONFERENCE. MANY OF YOU TRANSMITTED VERY USEFUL SUGGESTIONS FOR INCLUSION IN AGENDA. WHILE WE WERE NOT ABLE TO ACCOMMODATE ALL IDEAS, WE HAVE ATTEMPTED TO INCORPORATE AS MANY AS POSSIBLE INTO THE AGENDA AND BELIEVE BROAD TOPICS LISTED WILL PERMIT LATITUDE FOR YOUR RAISING THOSE WHICH ARE NOT SPECIFICALLY LISTED. THE QUESTIONS AND TOPICS LISTED UNDER THE MAJOR SUBJECTS SHOULD BE CONSIDERED ILLUSTRATIVE, AND ARE NOT INTENDED TO EXCLUDE OTHER ASPECTS OF THE RESPECTIVE PROBLEMS.

2. IN EACH OF THE MAJOR AGENDA ITEMS YOU WILL NOTE A "TASKING". I WOULD APPRECIATE THOSE WHOM I HAVE DESIGNATED AS RESPONSIBLE FOR INITIATING A TOPIC PREPARING THEMSELVES FOR 5-10 MINUTES OF OPENING PRESENTATION,
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DESIGNED TO ESTABLISH THE FRAMEWORK FOR THE DISCUSSION AND IMPART SOME OF YOUR OWN INSIGHTS. ON SEVERAL ITEMS CERTAIN PARTICIPANTS ARE TAGGED FOR SPECIFIC COMMENT. I WILL LOOK TO THOSE FOR SUPPLEMENTARY REMARKS AND

THOUGHTS UPON CONCLUSION OF THE INITIAL SPEAKER'S PRESENTATION.

3. THE AGENDA FOR JANUARY 22--THE DAY WE SHALL DEVOTE TO TOPICS OF PARTICULAR INTEREST TO THE CINCPAC STAFF-- HAS BEEN DEVELOPED IN CONJUNCTION WITH CINCPAC. THAT DAY'S PROGRAM WILL NOT INCLUDE THE WASHINGTON PARTICIPANTS WHO WILL ATTEND THE FIRST THREE DAYS, EXCEPT FOR GEORGE VEST WHOSE INTERESTS ARE PARTICULARLY RELATED TO THE TOPICS TO BE DISCUSSED.

4. WITH RESPECT TO ADMINISTRATIVE ARRANGEMENTS, ALL PARTICIPANTS HAVE BEEN BOOKED AT THE ROYAL HAWAIIAN (RATES ARE \$46 SINGLE AND \$49 DOUBLE). TRAVEL AUTHORIZATIONS WILL BE SENT SEPTEL. APPROVAL FOR CINCPAC AIRCRAFT PICKUP IN MANILA AND TOKYO HAS NOT YET BEEN GRANTED, BUT WE ARE HOPEFUL OF OBTAINING DEFINITIVE AND FAVORABLE DECISION THIS WEEK. WILL CONFIRM ASAP. ASSUMING APPROVAL IS OBTAINED, AND BASED ON CONSENSUS FROM RESPONSES OBTAINED TO OUR EARLIER QUERY REGARDING YOUR RESPECTIVE PREFERENCES FOR A FEW EXTRA DAYS IN HONOLULU, IT IS OUR INTENTION TO SCHEDULE PICKUP IN MANILA AND TOKYO JANUARY 17, AND DEPARTURE FROM HONOLULU SUNDAY, JANUARY 25, ARRIVING TOKYO AND MANILA JANUARY 26. PRECISE SCHEDULE CANNOT BE PROVIDED SUBJECT TO AUTHORIZATION FOR USE OF AIRCRAFT.

5. AGENDA:

I. U.S. INTERESTS AND POLICIES IN THE FAR EAST

- (ASSISTANT SECRETARY HABIB WILL LEAD)

- A. REGIONAL INTERESTS RELATED TO GLOBAL INTERESTS AND
- POLICIES IN THE POLITICAL, SECURITY AND ECONOMIC
- FIELDS.

- B. WHAT ARE THESE GLOBAL INTERESTS AND POLICIES AND
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- HOW DO THEY APPLY TO THE FAR EAST?

- C. ARE THESE POLICIES VALID OVER THE LONGER TERM,
- SAY FIVE-TEN YEARS?

- D. HOW ARE THESE POLICIES APPLIED TO INDIVIDUAL
- COUNTRIES?

- E. HOW SHOULD THESE LONG TERM POLICIES BE CONVEYED
- TO HOST GOVERNMENTS AND POLITICAL LEADERS?

II. MAJOR POWER RELATIONSHIPS

-(AMBASSADORS SULLIVAN AND OSBORN WILL LEAD. AMBASSADOR

- UNGER WILL BE ASKED TO COMMENT ON THE TAIWAN QUESTION
- AND AMBASSADOR CROSS WILL BE INVITED TO GIVE VIEWS ON
THE PRC. DEPUTY ASSISTANT SECRETARY ARMITAGE WILL
COMMENT ON SOVIET VIEWS AND INTENTIONS.)

A. STATUS OF RELATIONS AMONG THE THREE MAJOR POWERS:
PRC-USSR, US-PRC, US-USSR.

B. US-JAPAN RELATIONS AND JAPAN'S ROLE IN ASIA.

C. NATURE OF MAJOR POWER EQUILIBRIUM

-- -- SHARPLY DRAWN LINES IN KOREA AND CAREFUL BALANCE
-- IN NORTHEAST ASIA.

-- -- LIMITED MAJOR POWER INVOLVEMENT IN SEA.

D. WHAT DEVELOPMENTS, SUCH AS LEADERSHIP CHANGES,
- MIGHT BRING ABOUT CHANGE IN MAJOR POWER RELATION-
- SHIPS? FOR HOW LONG CAN WE EXPECT THE PRESENT
- BALANCE TO PREVAIL?

- III. IMPACT OF INDOCHINA DEVELOPMENTS

- (AMBASSADORS WHITEHOUSE AND NEWSOM WILL LEAD.)

- A. WHAT HAS BEEN THE EFFECT ON THE US POSITION IN ASIA?
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- HAVE THE SEA NATIONS BEEN PUSHED TOWARD NEUTRALISM
- AND ACCOMMODATION? HOW REAL IS THE APPARENT
- STRENGTHENING OF REGIONALISM, NOTABLY ASEAN?

B. HOW ARE RELATIONS AMONG THE INDOCHINA STATES LIKELY
- TO EVOLVE? HOW INTENSE WILL SINO-SOVIET COMPETITION
- BE?

C. WHAT IS THE LIKELY DEVELOPMENT OF INDOCHINA'S RELA-
- TIONS WITH ITS NEIGHBORS?

D. WHAT SHOULD BE U.S. POLICY TOWARD INDOCHINA? DO
- OUR ECONOMIC CONTROLS RAISE SIGNIFICANT THIRD
- COUNTRY PROBLEMS?

E. WHAT ARE THE PROSPECTS FOR STABILITY OF SEA REGIMES,
- TAKING INTO ACCOUNT INSURGENCIES AND THE POLITICAL,
- ECONOMIC AND SOCIAL PROBLEMS THEY FACE? (THE
- "YELLOW PERIL" EXCHANGE IS RELEVANT HERE.)

IV. U.S. DOMESTIC ATTITUDES RELATED TO FOREIGN POLICY

-(DEPUTY SECRETARY INGERSOLL AND ASSISTANT SECRETARY

-MCCLOSKEY WILL LEAD. AMBASSADOR SELDEN WILL BE ASKED
-TO COMMENT.)

A. WHAT FACTORS ARE INFLUENCING CONGRESS, SUCH AS COMPETING DOMESTIC NEEDS, A DESIRE TO REDUCE FOREIGN INVOLVEMENT, AND THE IMPACT OF HUMAN RIGHTS ISSUES?

-B. THE IMPACT OF CONGRESSIONAL ATTITUDES AND OTHER FORCES ON ECONOMIC AND MILITARY ASSISTANCE LEVELS.

-C. WHAT EFFECT MAY THE ELECTION YEAR HAVE ON THE CONDUCT OF FOREIGN POLICY, FOR EXAMPLE THROUGH HEIGHTENED CONGRESSIONAL SENSITIVITIES OR PROBLEMS - WITHIN THE ADMINISTRATION ON CERTAIN ISSUES?

V. ECONOMIC ISSUES IN ASIA

(EB REP WILL LEAD.)

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A. THE GENERAL ECONOMIC SITUATION IN EA AS RELATED TO WORLD ECONOMIC PROBLEMS.

-B. LONG-RANGE ECONOMIC PROBLEMS IN EA: FOOD/POPULATION EQUATION. SHOULD WE BE MORE CONCERNED? ARE WE DOING THE RIGHT THINGS? IS IT ENOUGH?

C. NORTH-SOUTH DIALOGUE:

- STATUS OF IMPLEMENTATION OF THE SECRETARY'S SEPTEMBER 6 PROPOSALS.

- TRADE ISSUES: IMPACT OF GSP LIST IN ASIA, ADEQUACY OF USG EFFORTS TO FURTHER TRADE.

- INVESTMENT: INVESTMENT CLIMATE, MNC'S, OPIC, EXPANSION OF IFC. WILL EA GOVERNMENTS BECOME MORE RESTRICTIVE? ARE USG POLICIES AND PROGRAMS ADEQUATE?

- INTERNATIONAL FINANCIAL INSTITUTIONS: IBRD, ADB (PROBLEM OF ADB REPLENISHMENT).

- EA COUNTRY REACTIONS: TO WHAT EXTENT MAY THEY BE A MODERATING INFLUENCE IN THE THIRD WORLD ON NORTH-SOUTH ECONOMIC ISSUES?

D. OIL SUPPLY AND DEMAND ISSUES

- THE ECONOMIC AND POLITICAL EFFECTS OF INCREASING PRC (AND INDONESIAN) EXPORTS

- - OFFSHORE OIL DISPUTES.

VI. FUTURE TRENDS OF US POLICY IN ASIA

- (MR. LORD AND AMBASSADOR UNDERHILL WILL LEAD. AMBASSADOR CROSS WILL BE REQUESTED TO GIVE HIS VIEWS ON
- THE STYLE OF OUR DIPLOMACY)

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- A. THE US ROLE AND PRESENCE IN ASIA: CAN WE MAINTAIN
- OUR POSITION WITH REDUCED AID LEVELS?

- - IS OUR IMPORTANCE TO ASIAN NATIONS SHIFTING SOMEWHAT FROM A MILITARY AND AID DONOR ROLE TO THAT OF A POLITICAL FACTOR BALANCING OTHER MAJOR POWERS? WHAT CHANGES IN OUR APPROACH WILL BE NECESSARY?

- B. CAN WE PLACE GREATER RELIANCE THAN IN THE PAST ON THE STRENGTH, NATIONAL WILL AND LEADERSHIP OF COUNTRIES IN THE AREA TO PRESERVE THEIR OWN INDEPENDENCE AND REMAIN NON-COMMUNIST?

- C. WHAT ARE THE PROSPECTS FOR ESTABLISHMENT OF REGIONAL OR SUBREGIONAL GROUPINGS WHICH COULD INCREASE STABILITY AND LIMIT CHINESE AND SOVIET INFLUENCE?

- - WHAT CAN OR SHOULD THE US DO TO ENCOURAGE SUCH ORGANIZATIONS?

- - WHAT SHOULD OUR POLICY BE TOWARD ASEAN?

- E. WHAT POLICY CAN WE FOLLOW FOR THE PEACEFUL CONTAINMENT AND ULTIMATE RESOLUTION OF THE PROBLEM OF DIVIDED KOREA.

- F. UN ISSUES:

- - IN THE LIGHT OF UN VOTES ON KOREA, ZIONISM AND OTHER ISSUES, WHAT FAVORABLE RESULTS IN THE ARE DESIRABLE TO OBTAIN FAVORABLE RESULTS IN THE UN?

- - WHAT IS THE APPROPRIATE RELATIONSHIP BETWEEN OUR BILATERAL RELATIONS AND A HOST COUNTRY'S UN ACTIVITIES? SHOULD WE DE-EMPHASIZE THE IMPORTANCE OF UN VOTES?

VII. MEETING WITH APCAC

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- (ITEMS C-G WERE REQUESTED BY APCAC.)

- A. MAJOR INTERNATIONAL ECONOMIC DEVELOPMENTS. (EB
- REP TO LEAD.)

- B. GROWING PROTECTIONIST PRESSURES IN THE UNITED
- STATES; THEIR IMPLICATIONS FOR AMERICAN BUSINESS
- ACTIVITY IN EAST ASIA. (EB REP AND AMBASSADOR
- HODGSON TO LEAD.)

- C. THE ESTABLISHMENT OF COMMERCIAL RELATIONS WITH ALL
- INDOCHINA STATES. (APCAC TO LEAD.)

- D. AMCHAM/EMBASSY ACTION PROGRAMS. (APCAC TO LEAD.)

- E. TITLE IV OF THE TRADE ACT OF 1974 (EAST-WEST TRADE
- WITH PRC) (APCAC TO LEAD.)

- F. OECD GUIDELINES FOR MULTINATIONAL ENTERPRISES.
- (APCAC TO LEAD)

- G. SECTION 911 VS SECTION 912 OF THE INTERNAL REVENUE
- CODE. (TAX EXEMPTIONS FOR BUSINESS VS GOVERNMENT
- EMPLOYEES OVERSEAS.) (APCAC TO LEAD.)

VIII. MISCELLANEOUS AND WRAP-UP SESSION

- A. POPULATION MATTERS (AMBASSADOR GREEN)

- B. ALCOHOL ABUSE PROGRAM (STATE MEDICAL DIVISION REP)

- C. PPG EXERCISE AND OTHER ADMINISTRATIVE ISSUES
- (MR. SCARRITT)

- D. FINAL REMARKS (MR. HABIB AND ANYONE ELSE WHO WISHES
- TO SPEAK.)

6. CINCPAC DAY AGENDA (THURSDAY, JANUARY 22)

0830 - 0845 WELCOME AND INTRODUCTION (ADM. GAYLER)

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0845 - 0915 US POLICY AND CURRENT ASSESSMENT (ASSISTANT
- - SECRETARY HABIB)

0915 - 0940 THE MILITARY SITUATION (BGEN. LARSON)

0940 - 1040 DISCUSSION

1040 - 1100 COFFEE BREAK

1100 - 1120 US STRATEGY (RADM. MCCLENDON)

- FORWARD DEPLOYMENT
- BASING - PLUSES AND MINUSES
- PACIFIC - SERIES OF LOOSE BILATERALS
- INDIAN OCEAN - OCCASIONAL PRESENCE IN FORCE

1120 - 1230 DISCUSSION

1230 - 1330 LUNCH - CINCPAC FLAG MESS

1330 - 1350 SECURITY ASSISTANCE (RADM. BENTON)

- WHERE ARE WE HEADED?
- IMPACT OF DECLINING RESOURCES ON POWER
- BALANCE AND INDIGENOUS FORCES

1350 - 1430 DISCUSSION

1430 - 1445 POL-MIL GAMES, CPX'S AND EXERCISES (MGEN LANG)

1445 - 1515 DISCUSSION

1515 - 1530 COFFEE BREAK

1530 - 1600 THE PROBLEM OF THE NON-IMMACULATE ALLY

- - - . (AMBASSADORS SULLIVAN AND SNEIDER)

1600 - 1645 DISCUSSION

1645 - 1700 SUMMARY AND CONCLUSION (ADM. GAYLER)

1700 - COCKTAILS - CAMP H. M. SMITH OFFICERS CLUB

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